



Exploring the Future: RBI's release of a concept note on Central Bank Digital Currency (CBDC)

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Abstract

This paper aims to provide a comprehensive examination of the Reserve Bank of India's (RBI) plan to establish the e-rupee as a Central Bank Digital Currency (CBDC). With regard to the financial ecosystem, monetary policy framework, privacy concerns, and practical applications, the study intends to explore a variety of aspects, including technological foundations, design complexities, and wide-ranging implications. Upon examining these facets, the paper aims to provide significant perspectives on the revolutionary possibilities, obstacles, and tactical ramifications of the e-rupee within the framework of India's developing digital banking environment. Furthermore, it seeks to shed light on the prospective legal and economic ramifications stemming from the incorporation of CBDC, elucidating potential future scenarios and implications. Also, it aims to present the future implications that may arise due to CBDC, both legal and economic. Ultimately, this study contributes to the ongoing dialogue surrounding CBDC, providing stakeholders and policymakers with a nuanced understanding of the opportunities and challenges associated with this paradigm shift in monetary transactions.

Keywords: E-rupee, CBDC, Digital rupee, Digital currency, RBI, banknote

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Introduction²

The Reserve Bank of India (RBI) announced its purpose on October 7, 2022, to begin a pilot scheme for the e-rupee, a digital currency intended to provide an alternative to current payment methods.³ A thorough concept note on Central Bank Digital Currency (CBDC) was released in conjunction with this announcement to educate the public about its features and intended applications. Although the digital rupee and traditional banknotes are fundamentally comparable, the digital rupee is anticipated to be faster, cheaper, and easier to use. Important topics like technology selections, design considerations, possible use cases, issuance procedures, and the effects of CBDC on the banking system, monetary policy, financial stability, and privacy issues are all covered in detail in the concept note.

According to the RBI, CBDC is equivalent to legitimate paper money in that it is a digital form of legal tender issued by a central bank. This action is in line with the Finance Minister's declaration in the 2022–2023 Union Budget, which indicated the central bank's plan to introduce a digital

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² AHLAWAT AND ASSOCIATES, <https://www.ahlawatassociates.com/public/news/rbi-releases-concept-note-on-central-bank-digital-currency> (Last visited Dec. 16, 2023).

³RESERVE BANK OF INDIA,

<https://rbidocs.rbi.org.in/rdocs/PublicationReport/Pdfs/CONCEPTNOTEACB531172E0B4DFC9A6E506C2C24FFB6.PDF> (Last visited Dec. 16, 2023).

rupee during the current fiscal year.⁴ Unlike the RBI, which has cryptocurrency misgivings, it considers CBDC as an independent substitute that guarantees authority over currency regulation. The RBI claims that the trust, safety, liquidity, finality of settlement, and integrity of using a sovereign currency are the special benefits of CBDC.

Given the global trends in technology-driven payment solutions, central banks across the globe are investigating the possible advantages and drawbacks of issuing certificates of deposit (CBDs). In terms of the effect on liquidity management, the RBI believes that public behavior will change from using physical currency to digital currency due to recent advancements in technology-based payment options. The RBI's calculated action demonstrates its resolve to steer clear of the rapidly changing world of digital banking while retaining authority and guaranteeing the value of the country's currency.

Central Bank Digital Currency (CBDC) ⁵

A Central Bank Digital Currency (CBDC) is an electronic version of a nation's official currency, such as the Indian Rupee, or US dollar, etc., that is issued and managed by the central bank. It is analogous to legally circulating physical currency and has the status of legal tender. This helps to improve security and lessen volatility that is sometimes associated with other digital currencies. Trade surpluses, monetary policies, and central bank actions all have an impact on the context in which CBDCs function. The foundation of these virtual currencies is a digital ledger, which may or may not make use of distributed ledger or blockchain technology.⁶

It's essential to comprehend the differences between cryptocurrencies like Bitcoin and CBDCs because the latter are decentralized in nature, while the former are managed centrally. As opposed to cryptocurrencies that rely solely on the market, the value of CBDCs is determined by variables like a nation's economic policy. Furthermore, CBDCs are not backed by a claim against a middleman like a commercial bank, which is another way in which they vary from other forms of electronic cash like prepaid cards or digital wallet balances.⁷

Different central banks may choose different strategies for implementing CBDCs as the market changes quickly. There is disagreement about several design choices, including whether or not physical money should be replaced, the level of anonymity, accessibility, availability, and interest-bearing capacity. In general, it is crucial to understand the advantages of CBDCs as well as the

⁴ MINISTRY OF FINANCE, <https://pib.gov.in/PressReleasePage.aspx?PRID=1794160> (Last visited Dec. 19, 2023, 22:09).

⁵DELOTTIE US, <https://www2.deloitte.com/us/en/pages/financial-services/articles/cbdc-central-bank-digital-currency.html> (Last visited Dec. 16, 2023).

⁶RESERVE BANK OF INDIA, <https://rbidocs.rbi.org.in/rdocs/PublicationReport/Pdfs/CONCEPTNOTEACB531172E0B4DFC9A6E506C2C24FFB6>. (Last visited Dec. 16, 2023).

⁷*Future of Digital Currency in India*, PWC (Dec. 18, 2023, 22:10), <https://www.pwc.in/research-and-insights-hub/future-of-digital-currency-in-india.html>.

wider effects on the payments environment because they not only represent a unique type of central bank money but also a revolutionary change in the payments' infrastructure.⁸

Types of CBDCs ⁹

The two primary forms of CBDC are general purpose (retail) CBDC-R and wholesale CBDC-W, which are determined by usage and accessibility levels.

1) Wholesale CBDCs: Designed only for use by financial institutions, central banks, and other reliable organizations involved in high-frequency, high-value transactions, wholesale CBDCs are not available for general use. The following are the main features of wholesale CBDCs:

- **Restricted Access:** Wholesale CBDCs are usually not available to the general public or retail clients, and are instead restricted to a small number of financial institutions and central banks.
- **Interbank Settlement:** Mainly intended to ease the settlement of high-value, urgent transactions between banks in the financial markets.
- **Large Transactions:** Designed to manage high-value transactions including securities trading, cross-border payments, and clearing and settlement procedures.
- **High Efficiency:** Designed to reduce counterparty risk, facilitate rapid settlement, and streamline post-trade procedures to increase the efficiency and security of financial markets.
- **Non-Retail Payment System:** Wholesale CBDCs are not intended for use in regular retail payment transactions. This makes them very different from retail payment systems.¹⁰

2) CBDCs for Retail: Retail CBDCs are virtual currencies that central banks issue for usage by the general public and businesses. Their purpose is to serve as a digital substitute for hard currency and act as a digital version of banknotes and coins. Important attributes of CBDCs in retail include:

- **Public Access:** This digital currency platform is accessible to individuals and businesses alike, providing them with a means to perform routine financial activities such as saving money, making payments, and purchasing goods and services.
- **Financial Inclusion:** Designed to support people without access to traditional banking services by offering a safe and convenient digital payment option.
- **State-sponsored:** Representative of a central bank liability, retail CBDCs are fully backed by the central bank and have the same legal standing as actual money. Prioritizing security and privacy, retail CBDCs frequently use features like pseudonymity and encryption to protect user information.
- **Retail Payment System:** As a crucial component of the system, retail CBDCs provide a substitute for the widely used debit, credit, and mobile wallet payment methods.

⁸RESERVE BANK OF INDIA, <https://rbidocs.rbi.org.in/rdocs/PublicationReport/Pdfs/CONCEPTNOTEACB531172E0B4DFC9A6E506C2C24FFB6.PDF> (Last visited Dec. 18, 2023).

⁹Devendra Singh Negi, *What Is A Central Bank Digital Currency (CBDC)*, FORBES ADVISOR (Dec. 16, 2023, 21:09), <https://www.forbes.com/advisor/in/investing/central-bank-digital-currency/>.

¹⁰*Central Bank Digital Currency (CBDC) - RBI concept note*, KPMG, (Dec. 18, 2023, 22:12), <https://assets.kpmg.com/content/dam/kpmg/in/2022/11/chapter-3-aau-cbdc-concept-note>.

- Supervision of central banks: Retail CBDCs guarantee stability and adherence to financial regulations, subject to regulation and oversight by central banks.¹¹

Encouraging accessibility for a wide range of users, the former is meant for usage by enterprises, non-financial customers, and private sector organizations. The efficiency of interbank payments and securities settlement is improved by wholesale CBDCs, which are designed for financial institutions with restricted access.¹²

Benefits of CBDCs¹³

Many central banks in emerging markets and developing economies are implementing retail central bank digital currencies (CBDCs). One common aspect among the global implementations in China, Mexico, Nigeria, the Bahamas, Jamaica, and the Caribbean Union is the aim to enhance the effectiveness of payment systems.¹⁴ In a concept note released in October 2022, the Reserve Bank of India (RBI) listed further justifications specific to India:

- Widen financial inclusion: Inadequate financial inclusion can be attributed to several reasons, including socioeconomic barriers, poor infrastructure, and poor connection (India's FI-Index is 56.4% as of March 2022, according to RBI statistics).¹⁵ Taking up digital money that can function offline and doesn't require a fully functional bank account will greatly improve inclusive financial participation.
- Promotion of a cashless economy: During 2021–2022, there was a notable increase in the amount of cash used due to the precautionary cash hoarding during the COVID-19 epidemic and the secrecy of cash transactions. One major step toward promoting a cashless economy is the introduction of Central Bank Digital Currency (CBDC) with conditional anonymity. This will improve digital transactions.
- Boost Payment Innovation: By giving customers a range of options, Central Bank Digital Currency (CBDC) can serve as a basis for payment innovation. It also removes risks related to credit and liquidity, which makes it easier for companies to grow into new areas.
- Curb money laundering: A considerable section of the public trades, holds, and transacts with privately issued digital assets, and there is often concern about these assets. Individual rights are safeguarded by Central Bank Digital Currency (CBDC), which is less susceptible to volatility and instability than cryptocurrencies.

¹¹ Ibid

¹² RESERVE BANK OF INDIA, <https://rbi.org.in/Scripts/PublicationReportDetails.aspx?UrlPage=&ID=1218#CP4> (Last visited Dec. 19, 2023).

¹³ *Future of Digital Currency in India*, PWC (Dec. 18, 2023, 21:52), <https://www.pwc.in/research-and-insights-hub/future-of-digital-currency-in-india.html>.

¹⁴ ATLANTIC COUNCIL, <https://www.atlanticcouncil.org/cbdctracker/> (Last visited Dec. 19, 2023, 21:54).

¹⁵ Atmadip Ray, *RBI's financial inclusion index rose to 56.4 in March 2022*, THE ECONOMICS TIMES (Dec. 19, 2023, 21:39), https://economictimes.indiatimes.com/news/economy/indicators/rbis-financial-inclusion-index-rose-to-56-4-in-march-2022/articleshow/93302283.cms?utm_source=contentofinterest&utm_medium=text&utm_campaign=cppst.

- Reduce operational costs and help achieve ESG Goals: The cost of cash management in India has been substantial. The cost of printing alone, without accounting for the effect on the environment, came to INR 4,984 crore between April 2021 and March 2022.¹⁶ In addition to the printing costs, it is noteworthy that the Indian government offers subsidies for the use of UPI. The introduction of CBDC is expected to reduce the difficulties the government faces in printing, distributing, and storing currency. It also fits in with India's ESG objectives by reducing the country's carbon footprint.
- Simplify securities settlement: Delivery versus Payment (DvP), a technique for settling government securities, can be made easier in India by wholesale Central Bank Digital Currency (CBDC). DvP is a technique used to ensure that securities are delivered and settled at the same time. Banks are now able to purchase and sell government assets thanks to the Reserve Bank of India's (RBI) implementation of the "Negotiated Dealing System-Order Matching (NDS-OM) CBDC" pilot program.

Issuance of CBDCs¹⁷

An important factor to taken into account is how central banks and other organizations will manage CBDCs. For the issue and administration of CBDCs, there are three models available worldwide:

- Single Tier Model: Known as the "Direct CBDC Model," this approach entails the central bank managing the issuance, account upkeep, and transaction verification of CBDCs. Because the central bank maintains the retail ledger directly and logs all balances for simple validation, it provides a robust system. Notwithstanding, disadvantages encompass restricted participation from the private sector, impeding inventiveness, and possible upheaval of the current financial structure. Central banks may have difficulties and expenses in handling customer processes, including onboarding, KYC, and AML checks, as a result of this strategy.¹⁸
- Two-Tier Model: Designing CBDCs inside a two-tier system, where the central bank and other service providers have separate roles, is necessary due to the inherent inefficiencies in the single-tier model. The hybrid model and the indirect model are the two distinct models found in this intermediate architecture.
- Indirect Control: Under this arrangement, customers store their CBDC in a wallet or account managed by a bank or service provider that serves as a middleman. The intermediary is responsible for handling transaction processing, client interface management, and related tasks. The central bank keeps an eye on wholesale balances with these intermediaries. The intermediary bears the responsibility of providing consumers with CBDC upon request.

¹⁶ BIS INNOVATION HUB, <https://www.bis.org/publ/othp59.pdf> (Last visited Dec. 19, 2023 21:41).

¹⁷ *Central Bank Digital Currency (CBDC) - RBI concept note*, KPMG, (Dec. 18, 2023, 23:09) <https://assets.kpmg.com/content/dam/kpmg/in/2022/11/chapter-3-aau-cbdc-concept-note>.

¹⁸ RESERVE BANK OF INDIA, <https://rbidocs.rbi.org.in/rdocs/PublicationReport/Pdfs/CONCEPTNOTEACB531172E0B4DFC9A6E506C2C24FFB6.PDF> (Last visited Dec. 18, 2023, 23:35).

- Hybrid Model: The hybrid model, like the indirect model, entails the provision of retail services to end users by commercial intermediaries or payment service providers. Nonetheless, as a direct claimant, the central bank keeps a ledger or record of every retail transaction.¹⁹

The Reserve Bank of India's (RBI) concept paper emphasizes how the indirect model is appropriate for bringing CBDC to India. In this method, approved organizations called Token Service Providers (TSPs)²⁰ would get tokens generated and issued by the RBI. The tokens would then be distributed to end users by these TSPs, who would also take care of all customer-facing tasks like transaction verification, Know Your Customer (KYC) procedures,²¹ customer verification, and anti-money laundering (AML) checks.²²

Reasons for Issuance for CBCDs in India ²³

With platforms like NEFT,²⁴ RTGS,²⁵ IMPS,²⁶ and UPI²⁷ enabling online transactions, India has developed its digital payment systems to a great extent. Offering some of the lowest transaction costs worldwide, the more recent platforms, such as IMPS and UPI, are operational continuously. Notwithstanding this development, India's Central Bank Digital Currencies (CBDCs) are being issued for several reasons, some of which are discussed as follows:

- Minimizing cash usage and Management Expenses: For limited, regular expenses, cash is still the preferred payment method, according to the Reserve Bank of India (RBI). Encouraging the nation's shift to a "less-cash economy," the introduction of CBDC might reroute this inclination if appropriate user confidentiality is given. Implementing CBDC could result in significant cost savings on the substantial expenses related to maintaining

¹⁹Central Bank Digital Currency (CBDC) - RBI concept note, KPMG (Dec. 18, 2023, 22:12), <https://assets.kpmg.com/content/dam/kpmg/in/2022/11/chapter-3-aau-cbdc-concept-note>.

²⁰ Nicholas Giatreli, *What is a token service provider?*, RSI SECURITY (Last accessed on Dec 20, 2023,13:44), <https://blog.rsisecurity.com/author/nicowpblog/>.

²¹ RESERVE BANK OF INDIA, <https://www.rbi.org.in/CommonPerson/english/scripts/notification.aspx?id=2607> (Last visited Dec. 19, 2023).

²² RESERVE BANK OF INDIA, <https://rbi.org.in/Scripts/PublicationReportDetails.aspx?UrlPage=&ID=1218#CP4> (Last visited Dec. 19, 2023).

²³ *Central Bank Digital Currency (CBDC) - RBI concept note*, KPMG, (Dec. 16, 2023, 21:44), <https://assets.kpmg.com/content/dam/kpmg/in/2022/11/chapter-3-aau-cbdc-concept-note>.

²⁴ MINISTRY OF CORPORATE AFFAIRS, <https://www.mca.gov.in/MinistryV2/neft.html#:~:text=What%20is%20NEFT%3F,%2C%20Internet%20Banking%20%26%20Physical%20Challan.> (Last visited Dec. 16, 2023).

²⁵ RESERVE BANK OF INDIA, <https://www.rbi.org.in/commonperson/English/Scripts/FAQs.aspx?Id=275#:~:text=What%20does%20RTGS%20stand%20for,transaction%20basis%20> (Last visited Dec. 16, 2023)

²⁶ STATE BANK OF INDIA, https://www.onlinesbi.sbi/sbjava/imps_faq.html#:~:text=What%20is%20IMPS%3F,What%20is%20MMID%3F (Last visited Dec. 16, 2023).

²⁷ NATIONAL PAYMENTS CORPORATION OF INDIA, <https://www.npci.org.in/what-we-do/upi/product-overview> (Last visited Dec. 16, 2023).

- physical cash, such as secure printing, storage, transportation, and note replacement—thereby making it a potentially more ecologically friendly solution.
- **Promoting Financial Inclusion:** By doing away with the requirement for a typical bank account, CBDC implementation seeks to promote financial inclusion. Peer-to-peer (offline) transactions are seen as a crucial component of CBDC architecture, enabling digital transactions for people living in remote locations without access to banking services. The unbanked and underbanked people may thus find it easier to obtain credit facilities as a result.
- **Transactions Across Borders:** While India has a variety of payment methods for domestic purchases, cross-border transactions are one area where CBDCs might be very helpful. Collaborating with other central banks can lead to increased efficiency and innovation in this field, particularly considering that India is one of the leading recipients of remittances from outside.
- **Analyzing the Development of Digital Private Currency:** The swift growth of crypto-assets and cryptocurrencies presents potential hazards associated with money laundering and financing terrorism. Furthermore, the absence of support from a central bank can lead to the emergence of a parallel economy, jeopardizing the stability of domestic currencies and the implementation of monetary policy. On the other hand, the central bank's issuance of a CBDC provides a risk-free virtual currency along with the advantages of a digital asset, such as a respectable degree of anonymity and the simplicity of online transactions. This action is expected to mitigate the dangers connected with privately issued virtual currencies and restore confidence in the central bank's currency.

Implications of CBCD for Monetary Policy ²⁸

The BIS CPMI-MC Report (2018)²⁹ maintains that while the implementation of CBDC may speed up the transmission of policy, it does not change the basic workings of monetary policy. Design and use, which are impacted by choices about compensation, accessibility, and anonymity, influence monetary policy.

- **CBDC in Economic Stability:** Consumers might prefer bank deposits in regular periods if CBDC works similarly to physical currency without charging interest. While CBDC may accelerate a bank run, hinder financial intermediation, and undermine the effectiveness of monetary policy, it may also be perceived as a safer option during periods of economic volatility. These problems might be solved by placing restrictions on CBDC holdings and transactions.
- **Interest-Bearing CBDC:** While some contend that interest-bearing CBDCs could improve the direct communication of monetary policy to economic actors, others worry that they

²⁸RESERVE BANK OF INDIA, <https://rbidocs.rbi.org.in/rdocs/PublicationReport/Pdfs/CONCEPTNOTEACB531172E0B4DFC9A6E506C2C24FFB6.PDF> (Last visited Dec. 18, 2023).

²⁹ BANK FOR INTERNATIONAL SETTLEMENTS, <https://www.bis.org/cpmi/publ/d174.htm> (Last visited Dec 20, 2023).

- could cause deposit withdrawals and force banks to fight for customers. Effective liquidity management may require proactive central bank actions.

Due to the restricted global supply of CBDCs, the possible influence of these certificates on monetary policy is still unknown and speculative.

Implications of CBCD for Liquidity Management³⁰

Autonomous Liquidity Source: CBDC acts as an independent source of changes in system-wide liquidity, impacting the discretionary actions of central banks, much like real currency does. A careful forecast and implementation of liquidity controls is necessary because increased demand for CBDC could result in a banking system deposit leak.

Effect on Reserve Money: Reserve money, the money supply, and the net demand and time liabilities (NDTL)³¹ of banks may all be greatly impacted by CBDC's compensation, which could lead to financial disintermediation. Monetary policy and financial intermediation disruptions may be lessened by non-remunerated CBDC.

Impact on Monetary Variables: Depending on whether CBDCs are compensated or not, two different monetary variables are affected by CBDCs: reserve money, money supply, velocity, money multiplier, liquidity circumstances, and monetary policy.

Implications of CBCD for Financial Stability³²

Foundational Principles: The BIS highlights the significance of maintaining the stability of the financial system and avoiding harming public policy objectives while outlining foundational principles for the issuing of CBDCs. The possible advantages of CBDC should strengthen a central bank's capacity to carry out its mandate rather than hinder it.

Potential Demand and Concerns: The framework for CBDC's design and implementation may have an impact on the product's demand. A suitable limit on CBDC holdings and transactions can alleviate concerns about financial disintermediation and speedier bank runs during financial crises.

Financial Stability Safeguards: To mitigate any risks to financial stability related to CBDC, central banks are investigating measures such as access restrictions, holdings or transaction limitations, and compensation options.

Effect on Bank Profitability: Limits on CBDC holdings and transactions are one way to try and offset the possible consequences of CBDC adoption on banks' lending and profitability. It may also influence the financing decisions and liquidity risk made by banks.

³⁰RESERVE BANK OF INDIA, <https://rbidocs.rbi.org.in/rdocs/PublicationReport/Pdfs/CONCEPTNOTEACB531172E0B4DFC9A6E506C2C24FFB6.PDF> (Last visited Dec. 18, 2023).

³¹ RESERVE BANK OF INDIA, <https://www.rbi.org.in/commonperson/English/Scripts/Notification.aspx?Id=616> (Last visited Dec 20, 2023).

³²RESERVE BANK OF INDIA, <https://rbidocs.rbi.org.in/rdocs/PublicationReport/Pdfs/CONCEPTNOTEACB531172E0B4DFC9A6E506C2C24FFB6.PDF> (Last visited Dec. 18, 2023).

Legal Implications of CBDC³³

Authorization and Legislative status: The central bank's mandate to issue CBDC and its legal standing must be established before CBDC may be implemented. Since the current legal frameworks were created before the advent of digital technology, it is crucial to evaluate if legal reform is necessary to permit the issue of CBDCs.

Regulatory Considerations: The operational and technological design features of a CBDC determine its legal aspects, which vary depending on whether the CBDC is token-based or account-based. While token-based CBDCs bring a new form of money with the central bank's liabilities incorporated in tokens, account-based CBDCs are viewed as an extension of existing forms of digital "book money."

Powers of Central Banks: Legislation pertaining to the issuance of money gives many central banks their jurisdiction. It could be necessary to grant more authority to issue money in addition to banknotes and coins in order to issue token-based CBDCs. For account-based CBDCs, legal modifications might be required before central banks can open public accounts. The potential for token-based CBDCs to establish a rival payment system necessitates careful analysis of the legal ramifications.

Statutory Amendments: Monetary laws, which include matters like legal tender status, CBDC issuance rights, and counterfeiting protection, must be changed in addition to central bank legislation. There may not be many differences between monetary and central bank laws; changes in legislation affect both.

Privacy and Data Protection in CBDC³⁴

Protecting user data and maintaining privacy are crucial considerations in the establishment of a Central Bank Digital Currency (CBDC) system. These concerns particularly trouble policymakers and government officials, who stress the importance of careful thought during the CBDC design process.

Rather than being solely technical, the level of anonymity in a CBDC system takes social and political factors into account. CBDC design can still put privacy and user choice ahead of data sharing, even while Anti-Money Laundering (AML) regulations prohibit completely anonymous payments. CBDCs may provide comparable levels of privacy, if not total anonymity, to in-person cash transactions, which lack a digital record connecting the payer and payee. This is consistent with the nature of this payment mechanism.

Concerns regarding the implications of issuing CBDCs on privacy are pervasive, as more central banks investigate the possibility. CBDC designs should be compliant with changing data protection laws. The need for a thorough strategy to protect digital data is highlighted by India's

³³ Ibid

³⁴ RESERVE BANK OF INDIA, <https://rbidocs.rbi.org.in/rdocs/PublicationReport/Pdfs/CONCEPTNOTEACB531172E0B4DFC9A6E506C2C24FFB6.PDF> (Last visited Dec. 18, 2023).

decision to drop the Personal Data Protection Bill³⁵ in favor of a new regulatory framework. The necessity of putting people's interests first when gathering data for CBDC issuance is highlighted by the Supreme Court's acknowledgment of privacy as a basic right,³⁶ which was previously overruled in various cases like *M P Sharma* (1958)³⁷ and *Kharak Singh* (1961)³⁸ even in the absence of particular data protection laws.

Central banks must follow recognized risk and security standards when assessing the security aspects of CBDC. When establishing guidelines for controlling operational and information security risks in the CBDC system, the Reserve Bank of India (RBI) may use the CPMI-IOSCO Principles for Financial Market Infrastructures³⁹, particularly Principles 2 on Governance and 17 on Operational Risk.⁴⁰

Challenges⁴¹

Any new system that is implemented in a market as large as India is bound to provide some obstacles. Some of the most significant obstacles related to the implementation of CBDC are listed in the section that follows:

- **Ensuring Consumer Privacy and Wallet Security:** A governance policy that can adjust to the changing socio-economic environment is necessary to safeguard consumer privacy and wallet integrity in the absence of explicit data protection laws. Cyberattacks and breaches must be avoided by carefully examining strong data security methods before they are implemented, including multi-level protection tactics and sophisticated intrusion detection systems. Achieving a balance is crucial since complete anonymity could unintentionally encourage illegal financial activity. Thus, for responsible and secure operations, it is imperative to establish a clear regulatory framework with well-defined constraints and gatekeeping criteria.
- **System Scalability:** Extensive research on permissioned DLT is essential to address scalability and performance challenges in DLT-based applications. Maintaining uniformity in transaction handling over all platforms is crucial, with a focus on precise implementation even in unexpected circumstances. For multi-server computing systems to be evaluated and data syncing requirements to be met for best performance, precise prediction of user and transaction volumes is essential.

³⁵MINISTRY OF ELECTRONICS AND INFORMATION, https://www.meity.gov.in/writereaddata/files/The%20Digital%20Personal%20Data%20Potection%20Bill%2C%202022_0.pdf (Last visited Dec. 20, 2023).

³⁶ Justice K.S. Puttaswamy v Union of India, (2017) 10 SCC 1.

³⁷ M.P. Sharma & Ors. vs. Satish Chandra and Ors., (1954) 1 SCR 1077.

³⁸ Kharak Singh vs. State of Uttar Pradesh and Ors., AIR 1963 SC 1295.

³⁹ BANK FOR INTERNATIONAL SETTLEMENTS, https://www.bis.org/cpmi/info_pfmi.htm (Last visited Dec. 19, 2023)

⁴⁰ Ibid

⁴¹ *Future of Digital Currency in India*, PWC (Dec. 18, 2023, 23:07), <https://www.pwc.in/research-and-insights-hub/future-of-digital-currency-in-india.html>.

- **Data Management and Retention:** Comprehensive data processing and controls are required for the Know Your Customer (KYC)⁴² procedure in order to guarantee that payment data is only available to end users and intermediaries. It is difficult to handle data for high-value and anonymous transactions in an efficient manner, however, these difficulties can be mitigated by using hash codes or IDs. Seeking perfect anonymity in transactions can make it harder to see how Central Bank Digital Currencies (CBDCs) are moving and what patterns there are in payments. Therefore, creating a suitable data model requires striking a compromise between data consumption and consumer privacy.
- **Accelerated Adoption:** As e-Rupee adoption may provide financial obstacles for intermediaries as well as end users, policymakers ought to provide incentives for its adoption. By guaranteeing compatibility with antiquated payment systems and smooth interaction with external PSPs for advancements, intermediaries stand to gain. Widespread adoption in both urban and rural areas depends on incorporating vital features like programmability, offline functionality, stability, and language support.
- **Acceptance and Awareness:** Compelling the public to switch from traditional bank accounts to Central Bank Digital Currency (CBDC) wallets with appropriate use cases and incentives can increase user engagement. Targeted awareness programs that appeal to a variety of audiences—including those in urban and rural areas—are necessary to increase acceptability. Using tactics similar to the Jan Dhan Yojana⁴³ for CBDC wallets, which has been successful, can help mainstream their use, especially in rural areas, improving financial inclusion.

E-Rupee as a Catalyst for Digital Transformation ⁴⁴

The Reserve Bank of India envisions the e-rupee, the digital version of the fiat currency it issues, as the next-generation payment mode characterized by seamlessness, ubiquity, and anonymity, providing customers with value and a satisfying experience. Recognizing the inefficiencies and costs associated with paper currency, the RBI sees e-rupee as a viable alternative, reducing the environmental impact and enhancing regulatory control. With the cost estimates for paper currency production being around 15%–17% of the entire expense for a four-year lifecycle, including printing, distribution, and returning due to spoilage, the move towards the e-rupee aligns with the RBI's goal to mitigate risks such as counterfeits, spoilage, and security issues.⁴⁵

In addition to addressing the issues with traditional currency, the introduction of the e-rupee supports the worldwide movement toward a digital economy and makes cross-border transactions easier. The introduction of Central Bank Digital Currency (CBDC) is considered a suitable instrument, given the G20 has prioritized improving cross-border payments. It is anticipated that

⁴²RESERVE BANK OF INDIA,

<https://rbi.org.in/commonman/Upload/english/Content/PDFs/Know%20Your%20Customer> (Last visited Dec 202, 2023).

⁴³ JAN DHAN YOJNA, https://www.pmjdy.gov.in/files/E-Documents/PMJDY_BROCHURE_ENG.pdf (Last visited Dec. 18, 2023).

⁴⁴ *Future of Digital Currency in India*, PWC (Dec. 18, 2023, 22:16), <https://www.pwc.in/research-and-insights-hub/future-of-digital-currency-in-india.html>.

⁴⁵ THE ECONOMIC TIMES, <https://economictimes.indiatimes.com/news/economy/finance/digital-rupee-to-save-costs-of-printing-distributing-and-storing-cash/articleshow/89413532.cm> (Last visited Dec. 19, 2023).

CBDC will automate transaction and settlement procedures, especially in sectors like government securities and foreign exchange trading, minimize counterparty risks for institutions holding reserves in the RBI, and expedite laborious cross-border operations. The RBI's concept note emphasizes the importance of the CBDC's design, which will have a primary focus on minimizing disruption and have consequences for payment systems, monetary policy, and the financial system's stability and structure.⁴⁶

International Scenario ⁴⁷

Currently, more than 90% of central banks worldwide are looking into implementing Central Bank Digital Currency (CBDC). Notably, the East Caribbean Currency Union, Nigeria, and the Bahamas have already implemented CBDC. Several countries, including Jamaica, Sweden, China, and Ukraine, are actively testing CBDC through pilot programs. China, for example, has introduced a mobile app with a digital wallet for retail users and started a test program for the e-yuan (e-CNY) in a few locations. Furthermore, in an unprecedented collaborative testing of their experimental CBDC, France, Switzerland, and Singapore have initiated the first cross-regional cooperation of this kind. The design and development stages of the CBDC implementation are presently underway in a large number of additional nations and regions.⁴⁸

Conclusion

The Reserve Bank of India (RBI) introduced the e-rupee as a revolutionary digital currency substitute in a ground-breaking concept note on Central Bank Digital Currency (CBDC). The concept note, which was published in October 2022, offers a thorough examination of the characteristics, ramifications, and uses of CBDC concerning the Indian economy. The e-rupee has the potential to transform financial transactions by promoting innovation, inclusivity, and efficiency. It is not just a digitized version of traditional currency.

The RBI's description of India's strategy shows a skillful balancing act between international trends and the country's unique economic characteristics. The concept note explores the complex issues surrounding the issuing of CBDC in addition to highlighting its concrete advantages, which include lower operating costs and financial inclusiveness. India, with its leading position in the rapidly changing digital currency space, is committed to forming a financial future in which CBDCs are easily incorporated into ordinary transactions, hence promoting inclusion and economic resilience. In India's digital transformation story, the e-rupee stands out as a flagship program that embodies the RBI's imaginative march towards a future in which digital currencies would be crucial in forming a fluid and inclusive financial landscape.

⁴⁶ *Circulation of fake currency notes continues to pose challenges*, THE HINDU (Dec. 19, 2023, 21:47), <https://www.thehindu.com/business/Economy/circulation-of-fake-currency-notes-continues-to-pose-challenge/article66330058.ece> .

⁴⁷ *“What is the fuss over central-bank digital currencies?”*, THE ECONOMIST (Dec. 16, 2023, 21:30), <https://www.economist.com/the-economist-explains/2021/02/16/what-is-the-fuss-over-central-bank-digital-currencies#:~:text=With%20CBDCs%2C%20central%20banks%20will,on%20a%20trusted%20official%20platform>

⁴⁸ Ian Smith, *“Central Bank Digital Currencies: Which countries are using, launching or piloting CBDCs?”*, EURONEWS (Dec. 16, 2023, 21:32), <https://www.euronews.com/next/2022/03/09/cbdcs-these-are-the-countries-are-using-launching-or-piloting-their-own-digital-currencies>.

Findings

The Reserve Bank of India's (RBI) introduction of the e-rupee pilot program is a calculated step toward adopting Central Bank Digital Currency (CBDC), putting India at the forefront of the world's shift to digital currencies.

The concept note lists a wide range of advantages that come with implementing the CBDC, such as increased financial inclusion, fostering a cashless society, improved payment innovation, reducing the danger of money laundering, and significant currency management cost savings.

A thorough analysis of the effects of CBDC on monetary policy, liquidity management, financial stability, legal frameworks, and data privacy is part of the RBI's all-encompassing approach. The results highlight the necessity of making careful design decisions to guarantee a smooth integration into India's financial ecosystem.

With more than 90% of central banks investigating the deployment of CBDCs worldwide, India's initiative and the publication of the e-rupee concept note demonstrate its determination to maintain its lead in the rapidly changing world of digital currencies. The cross-regional cooperation of France, Switzerland, and Singapore is an example of international collaboration that demonstrates the growing significance of CBDCs on the international scene.

Key Takeaways

The RBI's publishing of the concept note is a significant development for India's financial system. As a type of CBDC, the e-rupee has the power to improve financial inclusion, revolutionize payment systems, and support India's digital revolution. The results highlight how crucial it is to provide serious thought to CBDC design, including technological, legal, privacy, and economic factors. With over 90% of central banks investigating the deployment of CBDCs worldwide, India is leading the way in the rapidly changing digital currency space thanks to its effort.

Suggestions ⁴⁹

Anonymity Framework: Creating a tier-based system of anonymity with a specified transaction threshold and thinking about adding more KYC checks above this point to improve security and compliance.

Enhancing Data Privacy: Fortifying data privacy frameworks through adherence to fundamental principles. Additionally putting the needs of the public—especially those of disadvantaged groups—first while gathering data limiting the amount of personally identifiable data that is collected in order to provide a more privacy-centric approach.

Resilient Security Measures: Stressing resilience through the use of integrated risk controls, such as strong fraud prevention and compliance systems. Put more effort into security measures to improve the system's overall integrity and protect it from possible threats.

⁴⁹ *Future of Digital Currency in India*, PWC (Dec. 18, 2023, 22:16), <https://www.pwc.in/research-and-insights-hub/future-of-digital-currency-in-india.html>.

Growing Central Infrastructure: Prioritizing a modular Distributed Ledger Technology (DLT) architecture is essential since the installation of CBDC creates a requirement for controlled decentralization and monitoring. As the system's throughput and transaction volume grow, this guarantees scalability.

Increasing Operational Capacity and Processing Power: Create recommendations for the distribution layer to expand computing and operational capacity. Give ecosystem participants the ability to calculate computing capacity on-demand according on adoption rates. In order to satisfy changing operational needs, this strategy enables flexibility and adaptation.

Formulating a Workable Business Plan: It is imperative to develop a workable business plan that interested parties can adopt, which includes not only the standard features of CBDC but also the addition of innovative components such as programmability and offline capabilities.

Supporting Technologies: It is projected that open APIs will play a major part in creating a fair environment, enabling ecosystem members to be creative and create new apps with supervised backend access.

Service Development: To build an extensive portfolio of CBDCs, banks and non-banking organizations need to develop fundamental value propositions. The main areas of focus should be user apps, e-wallets, processing support, access-oriented services, and vendor partnerships.

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